



MONMOUTH COUNTY, NEW JERSEY
Financial Statements
December 31, 2018 and 2017
With Independent Auditors' Report

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
December 31, 2018 and 2017

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**BOARD OF FIRE COMMISSIONERS
MANALAPAN TOWNSHIP FIRE DISTRICT #2
P.O. BOX 54
TENNENT, NEW JERSEY 077763**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
(UNAUDITED)**

Our discussion and analysis of the Township of Manalapan Fire District No. 2's financial performance provides an overview of the District's financial activities for the years ended December 31, 2018 and 2017.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and Governmental Funds Balance Sheet and the Statement of Revenue, Expenses and Changes in Governmental Fund Balances and Net Position provides information about the activities of the District as a whole and present a longer-term view of the District's finances. For governmental activities, these statements tell how district services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. The remaining statements provide financial information about activities for which the District acts solely as a Board for the benefit of those outside of the government.

Reporting on the District as a Whole

The Statement of Net Position and Governmental Funds Balance Sheet and the Statement of Revenue, Expenses and Changes in Governmental Fund Balances and Net Position

One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and Governmental Funds Balance Sheet and the Statement of Revenue, Expenses and Changes in Governmental Fund Balances and Net Position report information about the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the District's property tax base and the condition of the District's equipment that was regularly inspected by the chief to assess the overall health of the District.

In the Statement of Net Position and Governmental Funds Balance Sheet and the Statement of Revenue, Expenses and Changes in Governmental Fund Balances and Net Position, we divide the District into two kinds of activities:

- General Fund activities – Most of the District's basic services are reported here. Property Tax Levies finance most of these activities.

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

- Capital Fund activities – The District's equipment acquisitions are financed by prior levies and approved by the taxpayers. The District's acquisitions are reported here.

Reporting on the District's Most Significant Funds

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds – not the District as a whole. Some funds are required to be established by State law and by bond covenants.

- General funds – Most of the District's basic services are reported in general funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The general fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. General fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between general fund activities (reported in the Statement of Net Position and Governmental Funds Balance Sheet and the Statement of Revenue, Expenses and Changes in Governmental Fund Balances and Net Position) and capital funds in reconciliation at the bottom of the fund financial statements.
- Capital funds – Are funds available to be used for the acquisition or construction of major capital facilities and firefighting equipment. The financial resources are derived from the issuance of debt or by reservation of fund balance that are specifically authorized by the voters. The capital fund statements provide details of funds available for future capital projects, funds needed to be raised in future taxation, and outstanding debt.

The District as a Board

Reporting on the District's Fiduciary Responsibilities

The District is a board of commissioners that is charged with the safety and protection of the residents within its boundaries. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

THE DISTRICT AS A WHOLE

For the years ended December 31, 2018 and 2017, net position changed as follows:

| | 2018 GAAP Basis | | Total | Increase (Decrease) over 2017 | Percentage Increase (Decrease) |
|---|------------------------------------|------------------------------------|---------------------|--|---|
| | General Fund Activities | Capital Fund Activities | | | |
| Assets and Deferred Outflows of Resources | | | | | |
| Current and other assets | \$ 1,931,973 | \$ 1,290,162 | \$ 3,222,135 | \$ 422,935 | 15.11% |
| Capital assets | -- | 3,168,554 | 3,168,554 | (183,741) | -5.48% |
| Deferred outflows of resources | 70,803 | -- | 70,803 | (18,093) | -20.35% |
| Total assets and deferred outflows of resources | \$ 2,002,776 | \$ 4,458,716 | \$ 6,461,492 | \$ 221,101 | 3.54% |
| Liabilities and Deferred Inflows of Resources | | | | | |
| Total liabilities | \$ 1,381,596 | \$ 947,841 | \$ 2,329,437 | \$ (166,194) | -6.66% |
| Deferred inflows of resources | 97,030 | -- | 97,030 | 28,221 | 41.01% |
| Total liabilities and deferred inflows of resources | 1,478,626 | 947,841 | 2,426,467 | (137,973) | |
| Net position | | | | | |
| Net investment in capital assets | | | 2,220,713 | (43,852) | -1.94% |
| Restricted for capital acquisitions | | | 1,290,162 | 203,719 | 18.75% |
| Unrestricted | | | 524,150 | 199,207 | 61.31% |
| Total net position | | | 4,035,025 | 359,074 | 9.77% |
| Total liabilities, deferred inflows of resources, and net position | | | \$ 6,461,492 | \$ 221,101 | 3.54% |

| | 2017 GAAP Basis | | Total | Increase (Decrease) over 2016 | Percentage Increase (Decrease) |
|---|---|---|---------------------|--|---|
| | General Fund Activities (Restated) | Capital Fund Activities (Restated) | | | |
| Assets and Deferred Outflows of Resources | | | | | |
| Current and other assets | \$ 1,712,757 | \$ 1,086,443 | \$ 2,799,200 | \$ 993,300 | 55.00% |
| Capital assets - net | -- | 3,352,295 | 3,352,295 | 305,293 | 10.02% |
| Deferred outflows of resources | 88,896 | -- | 88,896 | (39,628) | -30.83% |
| Total assets and deferred outflows of resources | \$ 1,801,653 | \$ 4,438,738 | \$ 6,240,391 | \$ 1,258,965 | 25.27% |
| Liabilities and Deferred Inflows of Resources | | | | | |
| Total liabilities | \$ 1,407,901 | \$ 1,087,730 | \$ 2,495,631 | \$ 864,775 | 53.03% |
| Deferred inflows of resources | 68,809 | -- | 68,809 | 67,770 | 6522.62% |
| Total liabilities and deferred inflows of resources | 1,476,710 | 1,087,730 | 2,564,440 | 932,545 | |
| Net position | | | | | |
| Net investment in capital assets | | | 2,264,565 | (499,287) | -18.06% |
| Restricted for capital acquisitions | | | 1,086,443 | 517,257 | 90.88% |
| Unrestricted | | | 324,943 | 308,450 | 1870.19% |
| Total net position | | | 3,675,951 | 326,420 | 9.75% |
| Total liabilities, deferred inflows of resources, and net position | | | \$ 6,240,391 | \$ 1,258,965 | 25.27% |

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

In both years, the District's increase in net position signifies an improved financial condition.

Governmental Activities

The General Fund is mainly to provide fire protection to its residents, to educate the public as to fire prevention and precaution, and to train qualified personnel. All other governmental revenues are reported as general. It is important to note that all taxes are classified as general revenue even if restricted for a specific purpose. Capital Fund Activities are mainly to provide for the acquisition of major fire equipment for fire extinguishment.

THE DISTRICT'S FUNDS

The following schedule presents a summary of revenues and expenditures of general and capital fund for the fiscal years ended December 31, 2018 and 2017 and the amount and percentage of increases and decreases in relation to the prior year.

| | 2018 GAAP Basis | Percentage of Total Revenues | Increase (Decrease) over 2017 | Percentage Increase (Decrease) |
|-------------------------------------|--------------------------------|---|--|---|
| Revenues | | | | |
| District taxes | \$ 1,419,262 | 99.79% | \$ 37,973 | 2.75% |
| Supplemental fire services grant | 2,631 | 0.18% | - | 0.00% |
| Interest income | 5,991 | 0.42% | 1,026 | 20.66% |
| Miscellaneous income | 7,410 | 0.52% | (7,482) | -50.24% |
| Loss on disposition of fixed assets | (12,995) | (0.91%) | 1,820 | -12.28% |
| Total revenues | <u>\$ 1,422,299</u> | <u>100.00%</u> | <u>\$ 33,337</u> | <u>2.40%</u> |

| | 2017 GAAP Basis | Percentage of Total Revenues | Increase (Decrease) over 2016 | Percentage Increase (Decrease) |
|-------------------------------------|--------------------------------|---|--|---|
| Revenues | | | | |
| District taxes | \$ 1,381,289 | 99.45% | \$ 121,049 | 9.61% |
| Supplemental fire services grant | 2,631 | 0.19% | 2,631 | 100.00% |
| Interest income | 4,965 | 0.36% | 625 | 14.40% |
| Miscellaneous income | 14,892 | 1.07% | 11,398 | 326.22% |
| Loss on disposition of fixed assets | (14,815) | (1.07%) | (14,815) | 100.00% |
| Total revenues | <u>\$ 1,388,962</u> | <u>100.00%</u> | <u>\$ 120,888</u> | <u>9.53%</u> |

For the years ended December 31, 2018 and 2017, the District experienced an increase in total revenue of approximately \$33,000 and \$121,000, respectively. The increase is mainly from increase in district taxes.

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

| | <u>2018 GAAP Basis</u> | <u>Percentage of Total Expenditures</u> | <u>Increase (Decrease) over 2017</u> | <u>Percentage Increase (Decrease)</u> |
|---|--------------------------------|---|--|---|
| Expenditures | | | | |
| Salaries and wages | \$ 127,810 | 12.03% | \$ 10,842 | 9.27% |
| Fringe benefits | 64,751 | 6.09% | 1,174 | 1.85% |
| Election | 912 | 0.09% | 71 | 8.44% |
| Dues | 863 | 0.08% | (849) | -49.59% |
| Office expenses and supplies | 22,246 | 2.09% | 3,140 | 16.43% |
| Professional services | 80,292 | 7.55% | (13,784) | -14.65% |
| Travel expenses | 28,075 | 2.64% | 4,954 | 21.43% |
| Communication expenses | 20,148 | 1.89% | (545) | -2.63% |
| Purchase of assets not included as capital outlays | 17,017 | 1.60% | 5,326 | 45.56% |
| Promotion | 3,345 | 0.31% | (5,973) | -64.10% |
| Insurance | 122,726 | 11.54% | 2,923 | 2.44% |
| Maintenance and repairs | 74,969 | 7.05% | (16,702) | -18.22% |
| Contractual | 68,584 | 6.45% | 266 | 0.39% |
| Other rental charges | 133,297 | 12.54% | - | 0.00% |
| Uniforms | 2,160 | 0.20% | (1,237) | -36.41% |
| Training | 3,638 | 0.34% | 1,374 | 60.69% |
| Computer expenses | 11,430 | 1.08% | (1,993) | -14.85% |
| Communication equipment | - | 0.00% | (144) | -100.00% |
| Interest on serial bonds | 34,336 | 3.23% | (7,412) | -17.75% |
| Depreciation expense | 239,761 | 22.55% | 26,212 | 12.27% |
| Pension expense, net | 6,865 | 0.65% | (6,959) | -50.34% |
| Total expenditures | <u>\$ 1,063,225</u> | <u>100.00%</u> | <u>\$ 684</u> | <u>0.06%</u> |

Some expenditures are contractual in nature and because of market fluctuations, they can vary from year to year depending on the circumstances. Overall, the District experienced no increase in total expenditures compared to prior year.

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

| | 2017 GAAP Basis | Percentage of Total Expenditures | Increase (Decrease) over 2016 | Percentage Increase (Decrease) |
|---|-----------------------|--|-------------------------------------|--------------------------------------|
| Expenditures | | | | |
| Salaries and wages | \$ 116,968 | 11.01% | \$ 7,897 | 7.24% |
| Fringe benefits | 63,577 | 5.98% | (7,390) | -10.41% |
| Election | 841 | 0.08% | (62) | -6.87% |
| Dues | 1,712 | 0.16% | 222 | 14.90% |
| Office expenses and supplies | 19,106 | 1.80% | 361 | 1.93% |
| Professional services | 94,076 | 8.85% | 6,344 | 7.23% |
| Travel expenses | 23,121 | 2.18% | (3,145) | -11.97% |
| Communication expenses | 20,693 | 1.95% | (6,887) | -24.97% |
| Purchase of assets not included as capital outlays | 11,691 | 1.10% | 4,494 | 62.44% |
| Promotion | 9,318 | 0.88% | 6,573 | 239.45% |
| Insurance | 119,803 | 11.28% | 2,711 | 2.32% |
| Maintenance and repairs | 91,671 | 8.63% | 13,517 | 17.30% |
| Contractual | 68,318 | 6.43% | 2,404 | 3.65% |
| Other rental charges | 133,297 | 12.55% | 5,127 | 4.00% |
| Uniforms | 3,397 | 0.31% | (768) | -18.44% |
| Training | 2,264 | 0.21% | 379 | 20.11% |
| Computer expenses | 13,423 | 1.26% | 852 | 6.78% |
| Communication equipment | 144 | 0.01% | 26 | 22.03% |
| Interest on serial bonds | 41,748 | 3.93% | 28,360 | 211.83% |
| Depreciation expense | 213,549 | 20.10% | 18,440 | 9.45% |
| Pension expense, net | 13,824 | 1.30% | (17,602) | -56.01% |
| Total expenditures | \$ 1,062,541 | 100.00% | \$ 61,853 | 6.18% |

Some expenditures are contractual in nature and because of market fluctuations, they can vary from year to year depending on the circumstances. Overall, the District experienced an increase in total expenditures of approximately \$62,000, or 6%, majority from increase in maintenance repairs, interest on serial bonds, and depreciation expense.

GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the Board has not revised the General Fund budget. This budget amendment was a transfer within appropriations as a precaution to avoid over expending a line item.

The budget relied on the expectation of a moderate increase in the district tax base. For 2018, the district tax base and property tax rate remained constant with the prior year, which produced a small increase in tax revenue. For 2017, the district tax base and property tax rate increased, which produced a revenue increase of approximately \$121,000.

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

For the years ended December 31, 2018 and 2017, capital assets changed as follows:

| | 2017 GAAP Basis | Additions/ Transfer In | Disposals/ Transfer Out | 2018 GAAP Basis | Percentage Increase (Decrease) |
|--------------------------|-----------------------|---------------------------|----------------------------|-----------------------|--------------------------------------|
| Capital assets | | | | | |
| Land | \$ 420,903 | \$ -- | \$ -- | \$ 420,903 | 0.00% |
| Leasehold Improvements | 1,621,212 | -- | -- | 1,621,212 | 0.00% |
| Equipment | 935,363 | 70,213 | (58,849) | 946,727 | 1.21% |
| Trucks and vehicles | 3,244,317 | -- | (219,900) | 3,024,417 | -6.78% |
| Construction in progress | 38,075 | 36,879 | (38,075) | 36,879 | -3.14% |
| | <u>6,259,870</u> | <u>107,092</u> | <u>(316,824)</u> | <u>6,050,138</u> | <u>-3.35%</u> |
| Accumulated depreciation | 2,907,575 | 239,761 | (265,752) | 2,881,584 | -0.89% |
| Capital assets, net | <u>\$ 3,352,295</u> | <u>\$ (132,669)</u> | <u>\$ (51,072)</u> | <u>\$ 3,168,554</u> | <u>-5.48%</u> |

| | 2016 GAAP Basis | Additions/ Transfer In | Disposals/ Transfer Out | 2017 GAAP Basis | Percentage Increase (Decrease) |
|--------------------------|-----------------------|---------------------------|----------------------------|-----------------------|--------------------------------------|
| Capital assets | | | | | |
| Land | \$ 420,903 | \$ -- | \$ -- | \$ 420,903 | 0.00% |
| Leasehold Improvements | 891,056 | 730,156 | -- | 1,621,212 | 81.94% |
| Equipment | 964,359 | 66,684 | (95,680) | 935,363 | -3.01% |
| Trucks and vehicles | 2,413,480 | 848,018 | (17,181) | 3,244,317 | 34.42% |
| Construction in progress | 1,149,276 | 466,973 | (1,578,174) | 38,075 | -96.69% |
| | <u>5,839,074</u> | <u>2,111,831</u> | <u>(1,691,035)</u> | <u>6,259,870</u> | <u>7.21%</u> |
| Accumulated depreciation | 2,792,072 | 213,549 | (98,046) | 2,907,575 | 4.14% |
| Capital assets, net | <u>\$ 3,047,002</u> | <u>\$ 1,898,282</u> | <u>\$ (1,592,989)</u> | <u>\$ 3,352,295</u> | <u>10.02%</u> |

The District accounted for its various purchases and disposals of capital equipment, vehicles, and in progress of capital projects.

Debt

At year end, the District had \$932,860 in capital serial bonds outstanding versus \$1,071,511 last year – a decrease of \$138,651, which relates to payment of principal due annually.

More detailed information about the District's long-term liabilities is presented in Note 10 to the financial statements.

MANALAPAN TOWNSHIP FIRE DISTRICT #2

Management's Discussion and Analysis

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

With the increase in district taxes experienced this year, next year's general fund budget was determined based on an increase due to an increase in the district tax base and tax rate. Some of the significant capital asset items approved in this year's budget will be deferred to subsequent years.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our District's citizens, taxpayers, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District Clerk's office at P.O. Box 54, Tennent, New Jersey, 07763.

INDEPENDENT AUDITORS' REPORT

To the Board of Fire Commissioners,
Township of Manalapan Fire District No. 2
Monmouth County, New Jersey:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Township of Manalapan Fire District No. 2, Monmouth County, New Jersey as of and for the years ended December 31, 2018 and 2017, and related notes to the financial statements, which collectively comprise Township of Manalapan Fire District No. 2's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Township of Manalapan Fire District No. 2's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America as applied to governmental units and the standards applicable to special districts which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and in compliance with the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinions, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Township of Manalapan Fire District No. 2, Monmouth County, New Jersey as of December 31, 2018 and 2017, and the results of its operations for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 14, the financial statements for the year ended December 31, 2017 have been restated. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages A1 through A8, Schedule of the District's Proportionated Share of the Net Pension Liability – PERS, and Schedule of the District's Contributions – PERS on pages 30 to 31, and Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual and related notes on pages 32 to 36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise Township of Manalapan Fire District No. 2's basic financial statements. The accompanying financial information listed as Other Schedules, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2018 and 2017 basic financial statements. The information has been subjected to the auditing procedures applied in the audit of those basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Statistical Information and Roster of Officials have not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 4, 2019 on our consideration of the Township of Manalapan Fire District No. 2's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Township of Manalapan Fire District No. 2's internal control over financial reporting and compliance.

WithumSmith+Brown, PC

September 4, 2019

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

INDEPENDENT AUDITORS' REPORT

To the Board of Fire Commissioners,
Township of Manalapan Fire District No. 2
Monmouth County, New Jersey:

We have audited, in accordance with auditing standards generally accepted in the United States of America, in compliance with the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Township of Manalapan Fire District No. 2, Monmouth County, New Jersey, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise Township of Manalapan Fire District No. 2's basic financial statements, and have issued our report thereon dated September 4, 2019.

Internal Control over Financial Reporting

In planning and performing our audits of the financial statements, we considered Township of Manalapan Fire District No. 2's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Township of Manalapan Fire District No. 2's internal control. Accordingly, we do not express an opinion on the effectiveness of Township of Manalapan Fire District No. 2's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

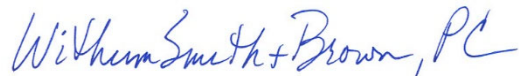
Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Township of Manalapan Fire District No. 2's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or audit requirements as prescribed by the Local Finance Board and by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



September 4, 2019

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Statement of Net Position and Governmental Funds Balance Sheet
December 31, 2018

| | <u>General Fund</u> | <u>Capital Fund</u> | <u>Total</u> | <u>Adjustments (Note 2)</u> | <u>Statement of Net Position</u> |
|--|-------------------------|-------------------------|---------------------|---------------------------------|--------------------------------------|
| Assets and Deferred Outflow of Resources | | | | | |
| Assets | | | | | |
| Cash and investments | \$ 1,100,049 | \$ 1,290,162 | \$ 2,390,211 | \$ -- | \$ 2,390,211 |
| Prepaid expenses | 5,144 | -- | 5,144 | -- | 5,144 |
| Interfund receivable | -- | 83,141 | 83,141 | (83,141) | -- |
| Investment in LOSAP | -- | -- | -- | 826,780 | 826,780 |
| Capital assets, net | -- | -- | -- | 3,168,554 | 3,168,554 |
| Deferred charges to future taxation | -- | 930,000 | 930,000 | (930,000) | -- |
| Total assets | <u>1,105,193</u> | <u>2,303,303</u> | <u>3,408,496</u> | <u>2,982,193</u> | <u>6,390,689</u> |
| Deferred Outflows of Resources | | | | | |
| Pension related | -- | -- | -- | 70,803 | 70,803 |
| Total assets and deferred outflows of resources | <u>\$ 1,105,193</u> | <u>\$ 2,303,303</u> | <u>\$ 3,408,496</u> | <u>\$ 3,052,996</u> | <u>\$ 6,461,492</u> |
| Liabilities, Deferred Inflows of Resources, Fund Balances, and Net Position | | | | | |
| Current liabilities | | | | | |
| Accounts payable | \$ 19,563 | \$ -- | \$ 19,563 | \$ -- | \$ 19,563 |
| Encumbrances payable | 32,072 | -- | 32,072 | -- | 32,072 |
| PERS | 14,125 | -- | 14,125 | -- | 14,125 |
| Reserve for LOSAP trust | 209,453 | -- | 209,453 | -- | 209,453 |
| Net assets available for LOSAP | -- | -- | -- | 826,780 | 826,780 |
| Accrued interest | -- | -- | -- | 14,981 | 14,981 |
| Serial bonds payable - current | -- | 135,000 | 135,000 | -- | 135,000 |
| Interfund payable | 83,141 | -- | 83,141 | (83,141) | -- |
| Improvement authorizations | -- | 173,415 | 173,415 | (173,415) | -- |
| Total current liabilities | <u>358,354</u> | <u>308,415</u> | <u>666,769</u> | <u>585,205</u> | <u>1,251,974</u> |
| Other liabilities | | | | | |
| Serial bonds payable - long-term | -- | 797,860 | 797,860 | -- | 797,860 |
| Net pension liability | -- | -- | -- | 279,603 | 279,603 |
| Total other liabilities | <u>--</u> | <u>797,860</u> | <u>797,860</u> | <u>279,603</u> | <u>1,077,463</u> |
| Total liabilities | <u>358,354</u> | <u>1,106,275</u> | <u>1,464,629</u> | <u>864,808</u> | <u>2,329,437</u> |
| Deferred Inflows of Resources | | | | | |
| Pension related | -- | -- | -- | 97,030 | 97,030 |
| Fund balances | | | | | |
| Committed | | | | | |
| Capital improvements | -- | 1,097,028 | 1,097,028 | (1,097,028) | -- |
| Assigned | | | | | |
| Appropriation reserves | 291,262 | -- | 291,262 | (291,262) | -- |
| Designated for subsequent years' expenditures | 101,067 | 100,000 | 201,067 | (201,067) | -- |
| Unassigned | | | | | |
| General fund | 354,510 | -- | 354,510 | (354,510) | -- |
| Total fund balances | <u>746,839</u> | <u>1,197,028</u> | <u>1,943,867</u> | <u>(1,943,867)</u> | <u>--</u> |
| Total liabilities, fund balances, and deferred inflows of resources | <u>\$ 1,105,193</u> | <u>\$ 2,303,303</u> | <u>\$ 3,408,496</u> | | |
| Net Position | | | | | |
| Net investment in capital assets | | | | 2,220,713 | 2,220,713 |
| Restricted for capital acquisitions | | | | 1,290,162 | 1,290,162 |
| Unrestricted | | | | 524,150 | 524,150 |
| Total net position | | | | <u>4,035,025</u> | <u>4,035,025</u> |
| Total liabilities, deferred inflows of resources, and net position | | | | <u>\$ 3,052,996</u> | <u>\$ 6,461,492</u> |

The accompanying Notes to Financial Statements are an integral part of this statement.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Statement of Net Position and Governmental Funds Balance Sheet
December 31, 2017

| | General Fund | Capital Fund | Total | Adjustments (Note 2) (Restated) | Statement of Net Position (Restated) |
|--|-------------------|---------------------|---------------------|---------------------------------------|--|
| Assets and Deferred Outflows of Resources | | | | | |
| Assets | | | | | |
| Cash and investments | \$ 883,339 | \$ 1,086,443 | \$ 1,969,782 | \$ -- | \$ 1,969,782 |
| Prepaid expenses | 5,575 | -- | 5,575 | -- | 5,575 |
| Interfund receivable | -- | 83,191 | 83,191 | (83,191) | -- |
| Investment in LOSAP | -- | -- | -- | 823,843 | 823,843 |
| Capital assets, net | -- | -- | -- | 3,352,295 | 3,352,295 |
| Deferred charges to future taxation | -- | 1,060,000 | 1,060,000 | (1,060,000) | -- |
| Total assets | 888,914 | 2,229,634 | 3,118,548 | 3,032,947 | 6,151,495 |
| Deferred Outflows of Resources | | | | | |
| Pension related | -- | -- | -- | 88,896 | 88,896 |
| Total assets and deferred outflows of resources | <u>\$ 888,914</u> | <u>\$ 2,229,634</u> | <u>\$ 3,118,548</u> | <u>\$ 3,121,843</u> | <u>\$ 6,240,391</u> |
| Liabilities, Deferred Inflows of Resources, Fund Balances, and Net Position | | | | | |
| Current liabilities | | | | | |
| Accounts payable | \$ 56,138 | \$ -- | \$ 56,138 | \$ -- | \$ 56,138 |
| Encumbrances payable | -- | -- | -- | -- | -- |
| PERS | 12,697 | -- | 12,697 | -- | 12,697 |
| Reserve for LOSAP trust | 196,171 | -- | 196,171 | -- | 196,171 |
| Net assets available for LOSAP | -- | -- | -- | 823,843 | 823,843 |
| Accrued interest | -- | -- | -- | 16,219 | 16,219 |
| Serial bonds payable - current | -- | 130,000 | 130,000 | -- | 130,000 |
| Interfund payable | 83,191 | -- | 83,191 | (83,191) | -- |
| Improvement authorizations | -- | 173,415 | 173,415 | (173,415) | -- |
| Total current liabilities | 348,197 | 303,415 | 651,612 | 583,456 | 1,235,068 |
| Other liabilities | | | | | |
| Serial bonds payable - long-term | -- | 941,511 | 941,511 | -- | 941,511 |
| Net pension liability | -- | -- | -- | 319,052 | 319,052 |
| Total other liabilities | -- | 941,511 | 941,511 | 319,052 | 1,260,563 |
| Total liabilities | <u>348,197</u> | <u>1,244,926</u> | <u>1,593,123</u> | <u>902,508</u> | <u>2,495,631</u> |
| Deferred Inflows of Resources | | | | | |
| Pension related | -- | -- | -- | 68,809 | 68,809 |
| Fund balances | | | | | |
| Committed | | | | | |
| Capital improvements | -- | 984,708 | 984,708 | (984,708) | -- |
| Assigned | | | | | |
| Appropriation reserves | 283,709 | -- | 283,709 | (283,709) | -- |
| Designated for subsequent years' expenditures | 88,852 | -- | 88,852 | (88,852) | -- |
| Unassigned | | | | | |
| General fund | 168,156 | -- | 168,156 | (168,156) | -- |
| Total fund balances | <u>540,717</u> | <u>984,708</u> | <u>1,525,425</u> | <u>(1,525,425)</u> | <u>--</u> |
| Total liabilities, fund balances, and deferred inflows of resources | <u>\$ 888,914</u> | <u>\$ 2,229,634</u> | <u>\$ 3,118,548</u> | | |
| Net Position | | | | | |
| Net investment in capital assets | | | | 2,264,565 | 2,264,565 |
| Restricted for capital acquisitions | | | | 1,086,443 | 1,086,443 |
| Unrestricted | | | | 324,943 | 324,943 |
| Total net position | | | | <u>3,675,951</u> | <u>3,675,951</u> |
| Total liabilities, deferred inflows of resources, and net position | | | | <u>\$ 3,121,843</u> | <u>\$ 6,240,391</u> |

The accompanying Notes to Financial Statements are an integral part of this statement.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Statement of Revenues, Expenses, and Changes in Governmental
Fund Balances and Net Position
Year Ended December 31, 2018

| | <u>General Fund</u> | <u>Capital Fund</u> | <u>Total</u> | <u>Adjustments (Note 3)</u> | <u>Statement of Activities</u> |
|--------------------------------------|-------------------------|-------------------------|---------------------|---------------------------------|------------------------------------|
| Expenditures | | | | | |
| Operating appropriations | \$1,025,503 | \$ (8,651) | \$ 1,016,852 | \$ 46,373 | \$ 1,063,225 |
| Capital appropriations | <u>200,000</u> | <u>--</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> |
| Total expenditures | 1,225,503 | (8,651) | 1,216,852 | (153,627) | 1,063,225 |
| Revenues and other financing sources | | | | | |
| General revenues | | | | | |
| District taxes | 1,419,262 | -- | 1,419,262 | -- | 1,419,262 |
| Supplemental fire services grant | 2,631 | -- | 2,631 | -- | 2,631 |
| Interest income | 2,357 | 3,634 | 5,991 | -- | 5,991 |
| Miscellaneous income | 7,375 | 35 | 7,410 | -- | 7,410 |
| Loss on disposition of fixed assets | <u>--</u> | <u>--</u> | <u>--</u> | <u>(12,995)</u> | <u>(12,995)</u> |
| Total general revenues | 1,431,625 | 3,669 | 1,435,294 | (12,995) | 1,422,299 |
| Transfers | | | | | |
| Reserve for future capital outlays | <u>--</u> | <u>200,000</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> |
| Total transfers | <u>--</u> | <u>200,000</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> |
| Total general revenues and transfers | <u>1,431,625</u> | <u>203,669</u> | <u>1,635,294</u> | <u>(212,995)</u> | <u>1,422,299</u> |
| Excess of revenues over expenditures | 206,122 | 212,320 | 418,442 | (418,442) | -- |
| Changes in net position | -- | -- | -- | 359,074 | 359,074 |
| Fund balances / net position | | | | | |
| Beginning of year | <u>540,717</u> | <u>984,708</u> | <u>1,525,425</u> | <u>2,150,526</u> | <u>3,675,951</u> |
| End of year | <u>\$ 746,839</u> | <u>\$ 1,197,028</u> | <u>\$ 1,943,867</u> | <u>\$ 2,091,158</u> | <u>\$ 4,035,025</u> |

The accompanying Notes to Financial Statements are an integral part of this statement.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Statement of Revenues, Expenses, and Changes in Governmental
Fund Balances and Net Position
Year Ended December 31, 2017

| | <u>General Fund</u> | <u>Capital Fund</u> | <u>Total</u> | <u>Adjustments (Note 3)</u> | <u>Statement of Activities</u> |
|--------------------------------------|-------------------------|-------------------------|---------------------|---------------------------------|------------------------------------|
| Expenditures | | | | | |
| Operating appropriations | \$ 996,858 | \$ -- | \$ 996,858 | \$ 65,683 | \$ 1,062,541 |
| Capital appropriations | <u>200,000</u> | <u>--</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> |
| Total expenditures | 1,196,858 | -- | 1,196,858 | (134,317) | 1,062,541 |
| Revenues and other financing sources | | | | | |
| General revenues | | | | | |
| District taxes | 1,381,289 | -- | 1,381,289 | -- | 1,381,289 |
| Supplemental fire services grant | 2,631 | -- | 2,631 | -- | 2,631 |
| Interest income | 1,705 | 3,260 | 4,965 | -- | 4,965 |
| Miscellaneous income | 14,892 | -- | 14,892 | -- | 14,892 |
| Loss on disposition of fixed assets | <u>--</u> | <u>--</u> | <u>--</u> | <u>(14,815)</u> | <u>(14,815)</u> |
| Total general revenues | 1,400,517 | 3,260 | 1,403,777 | (14,815) | 1,388,962 |
| Transfers | | | | | |
| Reserve for future capital outlays | <u>--</u> | <u>200,000</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> |
| Total general revenues and transfers | <u>1,400,517</u> | <u>203,260</u> | <u>1,603,777</u> | <u>(214,815)</u> | <u>1,388,962</u> |
| Excess of revenues over expenditures | 203,659 | 203,260 | 406,919 | (406,919) | -- |
| Changes in net position | -- | -- | -- | 326,421 | 326,421 |
| Fund balances / net position | | | | | |
| Beginning of year | <u>337,058</u> | <u>781,448</u> | <u>1,118,506</u> | <u>2,231,024</u> | <u>3,349,530</u> |
| End of year | <u>\$ 540,717</u> | <u>\$ 984,708</u> | <u>\$ 1,525,425</u> | <u>\$ 2,150,526</u> | <u>\$ 3,675,951</u> |

The accompanying Notes to Financial Statements are an integral part of this statement.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

General Statement

The accounting policies of Township of Manalapan Fire District No. 2 (the "District") conform to the accounting principles generally accepted in the United States of America and the standards applicable to special districts which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. For the years ended December 31, 2018 and 2017, the financial statements of Township of Manalapan Fire District No. 2 have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Reporting Entity

The district is an instrumentality of the State of New Jersey, established to function as a special district. The Board of Fire Commissioners consists of elected officials and is responsible for the fiscal control of the District.

The primary criterion for including activities within the District's reporting entity, as set forth in Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards*, is the degree of oversight responsibility maintained by the District. Oversight responsibility includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. The combined financial statements include all funds and account groups of the District over which the board exercises operating control. There were no additional entities required to be included in the reporting entity under the criteria, as described above, in 2018 and 2017. Furthermore, the District is not includable in any other reporting entity on the basis of such criteria.

Basis of Presentation

Combined Fund and Government-wide Financial Statements

As a special purpose governmental entity engaged in a single governmental program, the District has opted to present its financial data in the form of combined fund and government-wide financial statements to simplify their annual financial reporting process.

The accounts of the District are maintained in accordance with the principles of fund accounting to ensure observance of limitations and restrictions on the resources available. The principles of fund accounting require that resources be classified for accounting and reporting purposes into funds or account groups in accordance with activities or objectives specified for the resources. Each fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types". The District does not maintain any proprietary or fiduciary funds.

Governmental Fund Types

General Fund: The general fund is the general operating fund of the District and is used to account for all expendable financial resources except those required to be accounted for in another fund.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

Capital Fund: The capital fund is used to account for all financial resources to be used for the acquisition or construction of major capital facilities and firefighting equipment. The financial resources are derived from the issuance of debt or by reservation of fund balance that are specifically authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

In conformity with GASB 34, the District's combined fund and government-wide financial statements present adjustments to reconcile the general and capital fund balances to net position.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. Significant estimates include the useful lives of capital assets, depreciation expense, and the net pension liability.

Basis of Accounting

Fund Basis of Accounting

The modified accrual basis of accounting is used for measuring financial position and operating results of all governmental fund types, expendable trust funds, and agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recognized in the accounting period in which the fund liability is incurred, except for principal and interest on general long-term debt which are recorded when due.

Ad Valorem (Property) Taxes are susceptible to accrual. As under New Jersey State Statute, a municipality is required to remit to its fire districts the entire balance of taxes in the amount voted upon or certified prior to the end of the year. The District records the entire approved tax levy as revenue (accrued) at the start of the fiscal year since the revenue is both measurable and available. The District is entitled to receive monies under the established payment schedule, and the unpaid amount is considered to be an "accounts receivable".

Government-wide Basis of Accounting

The government-wide statements are presented using the accrual basis of accounting. Under the full accrual basis, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

Budgets/Budgetary Control

Annual budgets are prepared each year for the operations of the fire districts. The budgets are approved by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The budgets are then voted upon by the public. The budget transfers may be made during the last two months of the year.

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds, there are no substantial differences between the budgetary basis of accounting and the fund basis of accounting previously described. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at year end.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

Encumbrances

Under encumbrance accounting, purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Specific encumbrances in governmental funds are reported as liabilities at year end as they do not constitute expenditures, but rather commitments related to unperformed contracts for goods and services.

The encumbered appropriation authority carries over into the following year. The balance of the unencumbered appropriations is recorded as a reserve to fund balance for unrecorded expenditures and commitments that pertain to the prior year. At the end of the following year, an entry will be made to the fund balance for the unexpended appropriations of the prior year.

Fixed Assets

In the fund financial statements, fixed assets used in governmental operations are accounted for as expenditures of the government fund upon acquisition.

In the government-wide basis of accounting, fixed assets are accounted for as capital assets. The District generally capitalizes assets with a cost of \$400 or more as outlays occur. All fixed assets are valued at historical cost or estimated historical cost if actual cost is unavailable.

The cost of normal maintenance and repairs that do not add the value to the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction is not capitalized.

Depreciation of all fixed assets is recorded as an operating expense in the Statements of Revenues, Expenses, and Changes in Governmental Fund Balances and Net Position with accumulated depreciation reflected in the Statement of Net Position and Governmental Funds Balance Sheet.

Depreciation is provided over the assets' estimated useful lives using the straight line method of depreciation, generally 10-20 years for fire trucks and vehicles, 5-10 years for equipment, and 7-40 years for leasehold improvements.

Impairment of Capital Assets

In accordance with the provisions of the pronouncement related to accounting and financial reporting for impairment of capital assets, the District assesses capital assets for impairment whenever events or changes in circumstances indicate that the service utility of the capital asset have both significantly and unexpectedly declined. For the years ended December 31, 2018 and 2017, management has determined that there was no impairment of capital assets.

Interfund Transactions and Balances

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. Transfers between the general and capital fund of the District net to zero on the Statement of Revenues, Expenses, and Changes in Governmental Fund Balances and Net Position.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Those loans are reported as interfund receivables and payables on the fund basis of accounting. Interfund payables and receivables between funds are eliminated in the Statement of Net Position and Governmental Funds Balance Sheet.

Long-Term Obligations

Long-term debt is recognized as a liability of a governmental fund. For long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

Deferred Outflows/Inflows of Resources

GASB Statement Number 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* establishes standards for reporting deferred outflows of resources, deferred inflows of resources, and net position.

Deferred outflows of resources represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense / expenditure) until then. Deferred inflows of resources represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The District's deferred outflows and deferred inflows are a result of its participation in the pension plan (see Note 8).

Net Position

Fund Basis

Fund balance is reported in classifications depicting the relative strength of the constraint that controls how specific amounts can be spent. Classifications are as follows:

- Nonspendable – includes amounts that are not in a spendable form or not expected to be converted to cash (inventory, for example) or are legally and contractually required to be maintained intact (principal of an endowment fund, for example).
- Restricted – includes amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors, contributors, creditors, or law or regulations of other governments or through enabling legislation that creates a new revenue source and restricts its use. Restrictions may be changed or lifted with the consent of resource providers.
- Committed – includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority, the Board of Commissioners. The constraint can only be removed or changed by taking the same type of action the District employed to commit those amounts. Such formal action consists of an affirmative vote by the Board of Commissioners.
- Assigned – comprises amounts intended to be used by the District for specific purposes, but are neither restricted nor committed. Intent is expressed by the District Board of Commissioners.
- Unassigned – this is the residual amount for the General Fund, and represents the fund balance that has not been restricted, committed, or assigned. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned, it may be necessary to report a negative unassigned fund balance.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

Government-wide Basis

Net position is displayed in three components:

- Net investment in capital assets – Consists of capital assets, net of accumulated depreciation and related debt.
- Restricted for capital acquisitions – Current balance consists of net position restricted for the expansion of the fire house, purchase of real property, fire truck, brush truck, and equipment.
- Unrestricted net position – All net positions that do not meet the definition of “restricted” or “net investment in capital assets”.

Reclassifications

Certain amounts in the 2017 financial statements have been reclassified to conform to the current year presentation.

2. ADJUSTMENTS TO ARRIVE AT NET POSITION

Capital Assets – Net and Net Investment in Capital Assets

For the years ended December 31, 2018 and 2017, capital assets, net in the amounts of \$3,168,554 and \$3,352,295, respectively, and net investment in capital assets in the amounts of \$2,220,713 and \$2,264,565, respectively, have been included in the government-wide presentation.

Interfund Receivables and Payables

For the years ended December 31, 2018 and 2017, interfund balances in the amounts of \$83,141 and \$83,191, respectively, have been eliminated in arriving at the government-wide presentation.

Fund Balances, Unrestricted Net Position, and Restricted for Capital Acquisitions

For the years ended December 31, 2018 and 2017, fund balances in the amounts of \$1,943,867 and \$1,525,425, respectively, have been eliminated. Unrestricted net position in the amounts of \$524,150 and \$324,943, respectively, and net position restricted for capital acquisitions in the amounts of \$1,290,162 and \$1,086,443, respectively, have been included in the government-wide presentation.

Improvement Authorizations

Improvement authorizations, which are liabilities that represent the District’s earmarking of fund balances for a specified future project, do not represent liabilities as defined by U.S. generally accepted accounting principles. Therefore, for the years ended December 31, 2018 and 2017, improvement authorizations in the amount of \$173,415, have been eliminated in arriving at the government-wide presentation.

Deferred Charges to Future Taxation

For the years ended December 31, 2018 and 2017, deferred charges to future taxation in the amounts of \$930,000 and \$1,060,000, respectively, have been eliminated in arriving at the government-wide presentation.

Investment in LOSAP/Net Assets Available for LOSAP

For GAAP purposes, investment in LOSAP and related net assets available for LOSAP are funds held in the trust for future distribution to retirees. For budgetary purposes, it is not the financial resource for the District’s operating expenses. Therefore, for the years ended December 31, 2018 and 2017, the investment in LOSAP and related net assets available for LOSAP in the amount of \$826,780 and \$823,843, respectively, have been included in the government-wide presentation.

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Deferred Outflows/Inflows of Resources

Deferred outflows and inflows of resources related to pensions are future expense and revenue for GAAP purposes and not for budgetary purposes. Therefore, for the years ended December 31, 2018 and 2017, the deferred outflows of resources in the amounts of \$70,803 and \$88,896, respectively, and deferred inflows of resources in the amounts of \$97,030 and \$68,809, respectively, have been included in government-wide presentation.

Net Pension Liability

For GAAP purposes, net pension liability is an accrual expense for future payments. It is not due in the current period for budgetary purposes. Therefore, for the years ended December 31, 2018 and 2017, the net pension liability in the amounts of \$279,603 and \$319,052, respectively, have been included in the government-wide presentation.

Accrued Interest

Accrued interest is not an expense for budgetary purposes. For GAAP purposes, it is a liability and an expense; therefore, for the years ended December 31, 2018 and 2017, the accrued interest in the amounts of \$14,981 and \$16,219, respectively, have been included in the government-wide presentation.

3. ADJUSTMENTS TO ARRIVE AT THE CHANGE IN NET POSITION

Operating Appropriations

For the year ended December 31, 2018, depreciation expense in the amount of \$239,761 has been included in the government-wide presentation. Additionally, to account for fixed asset purchases expensed under the fund basis of accounting, uniforms have been decreased by \$7,792, travel expenses have been decreased by \$1,310, computer expenses have been decreased by \$5,966, communication equipment has been decreased by \$48,131, purchase of assets not included as capital outlays expense has been decreased by \$5,816, and pension expense, net has been increased by \$6,865. In addition, principal payments on serial bonds expense have been decreased by \$130,000. The interest on serial bonds is also decreased by \$1,238. The net effect on operating appropriations is an increase of \$46,373.

For the year ended December 31, 2017, depreciation expense in the amount of \$213,549 has been included in the government-wide presentation. Additionally, to account for fixed asset purchases expensed under the fund basis of accounting, uniforms have been decreased by \$9,734, computer expenses have been decreased by \$2,579, communication equipment has been decreased by \$49,291, purchase of assets not included as capital outlays expense has been decreased by \$43,155, and pension expense, net has been increased by \$13,824. In addition, principal payments on serial bonds expense have been decreased by \$70,000. The interest on serial bonds has been increased by \$13,069. The net effect on operating appropriations is an increase of \$65,683.

Capital Appropriations and Related Transfers

For the years ended December 31, 2018 and 2017, capital appropriations were reduced by \$200,000 and related transfers were decreased by \$200,000 on the government-wide presentation to eliminate the general fund expenditure and capital fund revenue related to the creation of improvement authorizations.

Loss on Disposition of Fixed Assets

For the years ended December 31, 2018 and 2017, loss on disposition of assets in the amount of \$12,995 and \$14,815, respectively, have been included in the government-wide presentation to capture the disposal of assets that were not fully depreciated.

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4. DEPOSITS AND INVESTMENTS

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation (“FDIC”), or by any other agency of the United States that insures deposits or the State of New Jersey Cash Management Fund. New Jersey statutes require public depositories to maintain collateral for deposit of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5 percent of the average daily balance of public funds; or

If the public funds deposited exceed 75 percent of the capital funds of the depository, the depository must provide collateral having a market value equal to 100 percent of the amount exceeding 75 percent.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board, or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000. The State of New Jersey Cash Management fund is authorized by statute and regulations of the State Investment Council to invest in fixed income and debt securities which mature within one year. Collateralization of fund investments is generally not required.

The cash on deposit is partially insured by federal deposit insurance in the amount of \$250,000 in each depository. Balances above the federal deposit insurance amount are insured by the Government Unit Deposit Protection Act (GUDPA), N.J.S.A. 17:9-41, et seq., which insures all New Jersey governmental units’ deposits in excess of the federal deposit insurance maximums. Cash determined by the Board of Commissioners consists of all bank accounts including certificates of deposit and petty cash.

As of December 31, the District’s cash accounts consisted of:

| | 2018 | 2017 |
|--|---------------------|---------------------|
| Brunswick Bank & Trust – Checking | \$ 3,453 | \$ 2,055 |
| Brunswick Bank & Trust – Payroll | 2,620 | 689 |
| Brunswick Bank & Trust – Savings-General | 255,989 | 64,839 |
| Brunswick Bank & Trust – Savings-Capital | 204,711 | 4,620 |
| Brunswick Bank & Trust – CDs Capital | 1,085,451 | 1,081,823 |
| Brunswick Bank & Trust – CDs General | 837,948 | 815,716 |
| Petty Cash | <u>39</u> | <u>39</u> |
| Total Cash | <u>\$ 2,390,211</u> | <u>\$ 1,969,782</u> |

The carrying amount of the Board’s cash at December 31, 2018 was \$2,390,211, and the bank balance was \$2,422,388. Of the balance, \$250,000 was covered by federal depository insurance, and \$2,172,388 was covered by the Government Unit Deposit Protection Act (GUDPA), N.J.S.A. 17:9-41, et seq., for all New Jersey governmental units’ deposits in excess of the federal deposit maximums.

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The cash deposits held at financial institutions can be categorized according to three levels of risk as described below:

| | | |
|------------|---|------------|
| Category 1 | Deposits which are covered by FDIC, or collateralized by securities held by the District or its agent, in the District's name | \$ 250,000 |
| Category 2 | Deposits which are collateralized with securities held by the pledging financial institution's trust department, or Agent in the District's name. | 2,172,388 |
| Category 3 | Petty cash which is not collateralized or insured | 39 |

The certificates of deposits have terms ranging from 30 days to 365 days, with interest rates of 0.25% to 2.05%, and mature in 2019.

Investments

New Jersey statutes establish the following securities as eligible for the investment of District funds:

- (a) Bonds or other obligations of the United States or obligations guaranteed by the United States.
- (b) Bonds of any Federal Intermediate Credit Bank, Federal Home Loan Bank, Federal National Mortgage Associates, or of any United States Bank for Cooperatives which have a maturity date not greater than twelve months from the date of purchase.
- (c) Bonds or other obligations of the District or bonds or other obligations of school districts of which the district is a part or within which the school district is located.
- (d) Bonds or other obligations having a maturity date of not more than twelve months from the date of purchase, which are approved by the New Jersey Department of Treasury, Division of Investments.
- (e) Qualified mutual funds with portfolios limited to (i) bonds or other obligations of, or guaranteed by, the United States of America; and (ii) repurchase agreements fully collateralized by such obligations. These investments must be transacted only through national or state banks located within New Jersey.

During the year, the District had none of its idle funds invested in repurchase agreements collateralized by eligible securities. At the close of 2018 and 2017, no such investments were held by the District.

5. ASSESSMENT AND COLLECTION OF MONEY AUTHORIZED BY VOTERS

Upon proper certification pursuant to Section 9 of P.L. 1979 c. 453 (C40[A]:14-79), the assessor of the municipality, in which the fire district is situated, shall assess the amount to be raised by taxation to support the district budget against the taxable property therein, in the same manner as municipal taxes are assessed and the same amount shall be assessed, levied, and collected at the same time and in the same manner as other municipal taxes.

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The collector or treasurer of the municipality, in which said district is situated, shall pay over all monies so assessed to the treasurer or custodian of funds of said fire district as follows; on or before April 1, an amount equaling 21.25% of all monies so assessed; on or before July 1, an amount equaling 22.5% of all monies so assessed; on or before October 1, an amount equaling 25% of all monies so assessed; and on or before December 31, an amount equaling the difference between the total of all monies so assessed and the total amount of such monies previously paid over, to be held and expended for the purpose of providing and maintaining means for extinguishing fires in such district.

Notwithstanding anything herein to the contrary, the municipal governing body may authorize, in the cash management plan adopted by it pursuant to N.J.S. 40A:5-14, a schedule of payments of fire districts monies by which an amount greater than required on any of the first three payment dates cited herein may be paid over. The municipal governing body and board of fire commissioners may, by concurrent resolution, adopt a schedule of payments of fire district monies by which an amount less than required in any of the first three payment dates, cited herein may be paid over. Such resolution shall be included in the cash management plan adopted by the municipal governing body pursuant to N.J.S. 40A:5-14.

The commissioners may also pay back, or cause to be paid back to such municipality, any funds or any part thereof paid to the treasurer or custodian of funds of such fire district by the collector or treasurer of the municipality, representing taxes levied for fire district purposes but not actually collected in cash by said collector or treasurer.

6. FUNDING

The activities of Township of Manalapan Fire District No. 2 are primarily funded by the striking of a fire tax on the property owners of the Fire District, as provided for by state statute. For the years ended December 31, 2018 and 2017, the fire tax rate on Fire District No. 2 was \$0.053 and \$0.054, respectively, per \$100 of assessed valuation.

The tax revenue is supplemented by income earned on surplus funds invested in certificates of deposit and savings during the year.

The District also participates in the Supplemental Fire Services Program. The District received \$2,631 in 2018 and 2017.

7. LENGTH OF SERVICE AWARD PROGRAM (LOSAP)

The Fire District offers its employees a Length of Service Award Program in accordance with Internal Revenue Code Section 457 which has been approved by the Director of the Division of Local Government Services. The Program permits the District to provide tax-deferred income benefits to active volunteer members of an emergency service organization. The tax-deferred income benefits come from contributions made solely by the governing body of the District, on behalf of those volunteers who meet the criteria of the Plan created by the governing body. Participants should refer to the Plan agreement for a more complete description of the Plan's provisions.

Contributions

If an active member meets the year of active service agreement, a length of service award program must provide a benefit between the minimum contribution of \$100 and a maximum contribution of \$1,150 per year. While the maximum amount is established by statute, it is subject to periodic increases that are related to the consumer price index (N.J.S.A. 40a:14-185(f)). The Division of Local Government Services of the State of New Jersey will issue the permitted maximum annually. Contributions by the District to this program have been made each year since its inception. The District elected to contribute \$1,709 for the year ended December 31, 2018, per eligible volunteer, into the Plan. For 2018 and 2017, the budgeted amount of contribution was \$50,880 each year and the contribution made in 2018 and 2017 was \$37,598 and \$41,850, respectively. The remaining budget is reserved for future distribution. Participants direct the investment of the contributions into various investment options offered by the Plan. The District has no authorization to direct investment contributions on behalf of eligible volunteers nor has the ability to purchase or sell investment options offered by the Plan. The type of investment options, and the administering of such investments, rests solely with the third-party, VALIC ("Plan Administrator"), an approved LOSAP provider.

Participant Accounts

Each participant's account is credited with the District's contribution and Plan earnings, and charged with administrative expenses. The benefit to which a participant is entitled is the benefit that can be provided from the participant's vested account. The District has placed the amounts deferred, including earnings, in a trust maintained by the Plan Administrator for the exclusive benefit of the plan participants and their beneficiaries. Such funds, although subject to the claims of the District's creditors until distributed as benefit payments, are not available for funding the operations of the District. The funds may also be used to pay the administrative fees charged by the Plan Administrator.

The District's practical involvement in the Plan is essentially limited to verifying the eligibility of each participant and remitting the funds to the Plan Administrator.

Vesting

Benefits, plus actual earnings thereon, are 100% vested after five (5) years of service.

Payment of Benefits

Upon retirement or disability, participants may select various payout options, which include lump sum, periodic, or annuity payments. In the case of death, with certain exceptions, any amount invested under the participant's account is paid to the beneficiary or the participant's estate. In the event of an unforeseeable emergency, as outlined in the Plan document, a participant or a beneficiary entitled to vested accumulated deferrals may request the Plan Administrator to payout a portion of vested accumulated deferrals. During the years ended December 31, 2018 and 2017, no payments were made to vested participants.

Forfeited Accounts

There were no forfeitures during the years ended December 31, 2018 and 2017.

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Investments in LOSAP

The investments of the LOSAP reported on the government-wide presentation Statements of Net Position and Governmental Funds Balance Sheet are recorded at fair value.

The District uses a fair value hierarchy established by GAAP that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurement) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are:

- Level 1 – Valuation is based upon quoted prices for identical assets.
- Level 2 – Valuation is based upon quoted prices for similar instruments in active markets, quoted prices for identical or similar instruments in markets that are not active, and inputs other than quoted prices that are observable instruments in the market.
- Level 3 – Valuation is generated from model-based techniques that use significant unobservable inputs.

The following tables set forth by level, within the value hierarchy, the District's assets at fair value at December 31, 2018 and 2017.

| | 2018 | | | |
|---|-------------------|------------------|----------------|-------------------|
| | Level 1 | Level 2 | Level 3 | Total |
| Growth | \$ 30,058 | \$ -- | \$ -- | \$ 30,058 |
| Bond | 8,017 | -- | -- | 8,017 |
| Small Cap Value | 41,243 | -- | -- | 41,243 |
| Mid-Cap Series/Growth | 81,618 | -- | -- | 81,618 |
| Large Cap Value | 23,422 | -- | -- | 23,422 |
| Equity Fund | 4,290 | -- | -- | 4,290 |
| Index Fund | 59,355 | -- | -- | 59,355 |
| Value Fund | 10,345 | -- | -- | 10,345 |
| Health, Science and Technology Fund | 42,722 | -- | -- | 42,722 |
| Government Money Market | -- | 99,513 | -- | 99,513 |
| Fixed Account | 384,627 | -- | -- | 384,627 |
| International Opportunities/Foreign Value | 41,570 | -- | -- | 41,570 |
| Total Assets at Fair Value | \$ 727,267 | \$ 99,513 | \$ -- | \$ 826,780 |

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| | 2017 | | | |
|---|-------------------|------------------|--------------|-------------------|
| | Level 1 | Level 2 | Level 3 | Total |
| Growth | \$ 36,865 | \$ -- | \$ -- | \$ 36,865 |
| Bond | 7,920 | -- | -- | 7,920 |
| Small Cap Value | 46,567 | -- | -- | 46,567 |
| Mid-Cap Series/Growth | 90,794 | -- | -- | 90,794 |
| Large Cap Value | 25,509 | -- | -- | 25,509 |
| Equity Fund | 4,485 | -- | -- | 4,485 |
| Index Fund | 57,932 | -- | -- | 57,932 |
| Value Fund | 11,093 | -- | -- | 11,093 |
| Health, Science & Technology Fund | 43,733 | -- | -- | 43,733 |
| Government Money Market | -- | 88,921 | -- | 88,921 |
| Fixed Account | 361,699 | -- | -- | 361,699 |
| International Opportunities/Foreign Value | 48,325 | -- | -- | 48,325 |
| Total Assets at Fair Value | \$ 734,922 | \$ 88,921 | \$ -- | \$ 823,843 |

Risk and Uncertainties

The Plan invests in various investment securities and is exposed to various risks such as interest rate, market, and credit risks due to the level of risk associated with certain investment securities. It is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect participant's account balances and the amounts reported in the Statements of Net Position and Governmental Funds Balance Sheet.

Plan Information

Additional information about the District's LOSAP can be obtained by contacting the Plan Administrator.

8. PENSION PLAN

Employees of the District that are eligible, participate in the State of New Jersey, Public Employees' Retirement System ("PERS"). PERS is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits ("Division"). For additional information about PERS, please refer to Division's Comprehensive Annual Financial Report ("CAFR") which can be found at www.nj.gov/treasury/pensions/financial-reports.shtml.

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death, and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS. The following represents the membership tiers for PERS:

| Tier | Definition |
|------|--|
| 1 | Members who were enrolled prior to July 1, 2007 |
| 2 | Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008 |
| 3 | Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010 |
| 4 | Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011 |
| 5 | Members who were eligible to enroll on or after June 28, 2011 |

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Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 and 25 or more years of service credit, and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Employer and Employee Contributions

The contribution policy for PERS is set by N.J.S.A. 15A and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. The local employer's contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50 percent of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers were credited with the full payment and any such amounts were not to be included in their unfunded liability. The unfunded liability is being paid by the employer in level annual payments over a period of 15 years, which began with the payments due in the fiscal year ended June 30, 2012 and are adjusted by the rate of return on the actuarial value of assets. During the years ended December 31, 2018 and 2017, the PERS received employer and employee contributions as follows:

| | 2018 | | 2017 |
|--------------------------------|---------------|----|---------------|
| Employer contributions | \$ 14,125 | \$ | 12,697 |
| Employee contributions | \$ 7,996 | \$ | 7,250 |
| Salary basis for contributions | \$ 107,760 | \$ | 99,728 |
| Percent of base wages | 7.34% - 7.50% | | 7.20% - 7.34% |

Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the PERS and additions to/deductions from PERS fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Although the division administers one cost-sharing multiple-employer plan, separate (sub) valuations are prepared to determine the actuarially determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each individual employer of the State and local groups of the plan.

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Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018 and 2017, and the total pension liability to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018 and 2017. In accordance with GASB 68, the measurement date shall not be earlier than 1 year from the statement of net position date; therefore, the District has elected to utilize June 30, 2018 and 2017 as the measurement dates, respectively.

The District's proportion of the net pension liability is based on the ratio of the contributions as an individual employer to total contributions to the Local Group in the PERS during the years ended June 30, 2018 and 2017. At December 31, the District's proportionate share and net pension liability was as follows:

| | 2018 | 2017 |
|--|-------------------|-------------------|
| PERS net pension liability (Local Group) | \$ 19,689,501,539 | \$ 23,278,401,588 |
| District net pension liability | \$ 279,603 | \$ 319,052 |
| District's proportion | 0.0014200613% | 0.0013705924% |

Pension expense, net is comprised of the following at December 31:

| | 2018 | 2017 |
|---|-----------------|------------------|
| Proportionate share of allocable plan pension expense | \$ 15,500 | \$ 23,013 |
| Pension expense related to specific liabilities of individual employers | (14,125) | (12,697) |
| Net amortization of deferral amounts from changes in proportion | 5,490 | 3,508 |
| | <u>\$ 6,865</u> | <u>\$ 13,824</u> |

At December 31, 2018 and 2017, the District reported deferred outflows of resources and deferred inflows of resources related to PERS as follows:

| | 2018 | |
|---|---|--|
| | Deferred outflows of resources | Deferred inflows of resources |
| Changes of assumptions | \$ 46,074 | \$ 89,402 |
| Net difference between projected and actual earnings on pension plan investments | 5,332 | 4,065 |
| Changes in proportion and differences between the District contributions and proportionate share of contributions | 19,397 | 3,563 |
| District contributions subsequent to the measurement date | -- | -- |
| | <u>\$ 70,803</u> | <u>\$ 97,030</u> |

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| | 2017 | |
|---|---|--|
| | Deferred outflows of resources | Deferred inflows of resources |
| Changes of assumptions | \$ 64,278 | \$ 64,042 |
| Net difference between projected and actual earnings on pension plan investments | 9,686 | -- |
| Changes in proportion and differences between the District contributions and proportionate share of contributions | 14,932 | 4,767 |
| District contributions subsequent to the measurement date | -- | -- |
| | <u>\$ 88,896</u> | <u>\$ 68,809</u> |

Amounts reported as deferred outflows of resources and deferred inflows of resources (excluding employer specific amounts) related to pensions will be recognized in pension expense as follows:

| Years Ended December 31: | Deferred outflow/inflows, net (local group) | District share |
|--------------------------|--|---------------------------|
| 2019 | \$ 136,655,270 | \$ 1,210 |
| 2020 | (189,201,153) | (1,675) |
| 2021 | (1,356,725,928) | (12,013) |
| 2022 | (1,176,031,246) | (10,414) |
| 2023 | (376,580,867) | (3,335) |
| | <u>\$ (2,961,883,924)</u> | <u>\$ (26,227)</u> |

Actuarial Assumptions

The collective total pension liability for the June 30, 2018 and 2017 measurement date was determined by an actuarial valuation as of July 1, 2017 and 2016, respectively, which was rolled forward to June 30, 2018 and 2017, respectively. This actuarial valuation used the following actuarial assumptions:

| | 2018 | 2017 |
|-------------------------------|------------------------------|------------------------------|
| Inflation rate | 2.25% | 2.25% |
| Salary increases through 2026 | 1.65 - 4.15% based on age | 1.65 - 4.15% based on age |
| Thereafter | 2.65 - 5.15% based on age | 2.65 - 5.15% based on age |
| Investment rate of return | 7.00% | 7.00% |

Pre-retirement mortality rates were based on the RP-2000 Employee Pre-retirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2014 projection scale.

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Post-retirement mortality rates were based on the RP-2000 Combined Health Male and Female Mortality Tables (set back 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2014 projection scale. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is unlikely that future experience will not exactly conform to these assumptions. To the extent that the actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

Long-Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00 percent at June 30, 2018) is determined by the State Treasurer after consultation with the Directors of the Division of Investment and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2018 are summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|-----------------------------------|--------------------------|---|
| Risk Mitigation Strategies | 5.00% | 5.51% |
| Cash Equivalents | 5.50% | 1.00% |
| U.S Treasuries | 3.00% | 1.87% |
| Investment Grade Credits | 10.00% | 3.78% |
| High Yield | 2.50% | 6.82% |
| Global Diversified Credit | 5.00% | 7.10% |
| Credit Oriented Hedge Funds | 1.00% | 6.60% |
| Debt Related Private Equity | 2.00% | 10.63% |
| Debt Related Real Estate | 1.00% | 6.61% |
| Private Real Estate | 2.50% | 11.83% |
| Equity Related Real Estate | 6.25% | 9.23% |
| U.S. Equity | 30.00% | 8.19% |
| Non-U.S. Developed Markets Equity | 11.50% | 9.00% |
| Emerging Market Equity | 6.50% | 11.64% |
| Buyouts/Venture Capital | 8.25% | 13.08% |

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Discount Rate

The discount rate used to measure the total pension liability was 5.66 percent and 5.00 percent as of December 31, 2018 and 2017, respectively. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00 percent, and a municipal bond rate of 3.87 percent and 3.58 percent as of June 30, 2018 and 2017, respectively, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The state employer contributed 50 percent of the actuarially determined contributions and the local employers contributed 100 percent of their actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2046. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2046, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability measured as of December 31, 2018 and 2017, calculated using the discount rate as disclosed above as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

| | 2018 | | |
|--|------------------------------------|---|-----------------------------------|
| | At 1 % decrease (4.66%) | At current discount rate (5.66%) | At 1% increase (6.66%) |
| State | \$ 27,413,044,035 | \$ 23,704,298,093 | \$ 20,597,322,253 |
| Local | 24,757,279,564 | 19,689,501,539 | 15,437,959,879 |
| PERS as a whole | <u>\$ 52,170,323,599</u> | <u>\$ 43,393,799,632</u> | <u>\$ 36,035,282,132</u> |
| District's proportionate share of the net pension liability | <u>\$ 351,569</u> | <u>\$ 279,603</u> | <u>\$ 219,229</u> |
| | 2017 | | |
| | At 1 % decrease (4.00%) | At current discount rate (5.00%) | At 1% increase (6.00%) |
| State | \$ 29,818,581,732 | \$ 25,645,622,797 | \$ 22,179,578,513 |
| Local | 28,878,437,027 | 23,278,401,588 | 18,612,878,069 |
| PERS as a whole | <u>\$ 58,697,018,759</u> | <u>\$ 48,924,024,385</u> | <u>\$ 40,792,456,582</u> |
| District's proportionate share of the net pension liability | <u>\$ 395,806</u> | <u>\$ 319,052</u> | <u>\$ 255,107</u> |

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued State of New Jersey Divisions of Pensions and Benefits financial report which can be found at the following link: www.nj.gov/treasury/pensions/financial-reports.shtml.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

9. CAPITAL ASSETS

The following schedule is a summarization of the capital assets by source for the years ended December 31, 2018 and 2017:

| Description | January 1, 2018 | Additions/ Transfers In | Deletions / Transfers Out | December 31, 2018 |
|---|--------------------|----------------------------|------------------------------|----------------------|
| Capital assets not being depreciated | | | | |
| Land | \$ 379,221 | \$ -- | \$ -- | \$ 379,221 |
| Construction in progress | 38,075 | 36,879 | (38,075) | 36,879 |
| Total | 417,296 | 36,879 | (38,075) | 416,100 |
| Capital assets being depreciated | | | | |
| Land improvements | 41,682 | -- | -- | 41,682 |
| Leasehold improvements | 1,621,212 | -- | -- | 1,621,212 |
| Equipment | 935,363 | 70,213 | (58,849) | 946,727 |
| Trucks and vehicles | 3,244,317 | -- | (219,900) | 3,024,417 |
| Total | 5,842,574 | 70,213 | (278,749) | 5,634,038 |
| Less accumulated depreciation: | | | | |
| Land improvements | 15,109 | 1,042 | -- | 16,151 |
| Leasehold improvements | 384,131 | 55,436 | -- | 439,567 |
| Equipment | 638,426 | 71,730 | (45,852) | 664,304 |
| Trucks and vehicles | 1,869,909 | 111,553 | (219,900) | 1,761,562 |
| Total | 2,907,575 | 239,761 | (265,752) | 2,881,584 |
| Total capital assets being depreciated, net | 2,934,999 | (169,548) | (12,997) | 2,752,454 |
| Net capital assets | \$ 3,352,295 | \$ (132,669) | \$ (51,072) | \$ 3,168,554 |

| Description | January 1, 2017 | Additions/ Transfers In | Deletions / Transfers Out | December 31, 2017 |
|---|--------------------|----------------------------|------------------------------|----------------------|
| Capital assets not being depreciated | | | | |
| Land | \$ 379,221 | \$ -- | \$ -- | \$ 379,221 |
| Construction in progress | 1,149,276 | 466,973 | (1,578,174) | 38,075 |
| Total | 1,528,497 | 466,973 | (1,578,174) | 417,296 |
| Capital assets being depreciated | | | | |
| Land improvements | 41,682 | -- | -- | 41,682 |
| Leasehold improvements | 891,056 | 730,156 | -- | 1,621,212 |
| Equipment | 964,359 | 66,684 | (95,680) | 935,363 |
| Trucks and vehicles | 2,413,480 | 848,018 | (17,181) | 3,244,317 |
| Total | 4,310,577 | 1,644,858 | (112,861) | 5,842,574 |
| Less accumulated depreciation | | | | |
| Land improvements | 14,067 | 1,042 | -- | 15,109 |
| Leasehold improvements | 337,822 | 46,309 | -- | 384,131 |
| Equipment | 643,446 | 75,845 | (80,865) | 638,426 |
| Trucks and vehicles | 1,796,737 | 90,353 | (17,181) | 1,869,909 |
| Total | 2,792,072 | 213,549 | (98,046) | 2,907,575 |
| Total capital assets being depreciated, net | 1,518,505 | 1,431,309 | (14,815) | 2,934,999 |
| Net capital assets | \$ 3,047,002 | \$ 1,898,282 | \$ (1,592,989) | \$ 3,352,295 |

Depreciation expense for the years ended December 31, 2018 and 2017 amounted to \$239,761 and \$213,549, respectively.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

10. LONG-TERM DEBT

Fire District Bond – Series 2017

On February 23, 2017, the District issued and sold a fire district bond for \$898,124.25 (face amount of \$775,000, plus net premium of \$123,124.25) to the Monmouth County Improvement Authority. The District also incurred \$36,613 issuance costs. Both are amortized using the straight line method. The annual amortization is recorded against interest expense. The unamortized balance of the bond premium and bond issue costs are being offset against the long-term portion of serial bonds payable. The bond is bearing interest rate at 2% for 2018 and 5% annually from 2019 to maturity on February 15, 2027.

The District's long-term debts consisted of the following at December 31, 2018:

| <u>Purpose</u> | <u>Date of Issue</u> | <u>Original Issue</u> | <u>Interest Rate</u> | <u>Balance As Of 12/31/18</u> |
|---|----------------------|-----------------------|----------------------|-------------------------------|
| Pierce quantum pumper | 04/01/10 | \$ 700,000 | 4.50% | \$ 140,000 |
| Rescue fire apparatus | 02/23/17 | 775,000 | 2.00% & 5.00% | <u>715,000</u> |
| | | | | 855,000 |
| Unamortized bond premium | | | | 110,812 |
| Unamortized bond issue costs | | | | (32,952) |
| Less current maturities of serial bonds payable | | | | <u>(135,000)</u> |
| Serial bonds payable, long-term | | | | <u>\$ 797,860</u> |

Future debt service requirements for serial bonds are as follows:

| <u>Fiscal Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|--------------------|-------------------|-------------------|---------------------|
| 2019 | \$ 135,000 | \$ 38,850 | \$ 173,850 |
| 2020 | 140,000 | 32,325 | 172,325 |
| 2021 | 70,000 | 27,250 | 97,250 |
| 2022 | 75,000 | 23,625 | 98,625 |
| 2023 | 80,000 | 19,750 | 99,750 |
| 2024 – 2027 | <u>355,000</u> | <u>36,375</u> | <u>391,375</u> |
| Total | <u>\$ 855,000</u> | <u>\$ 178,175</u> | <u>\$ 1,033,175</u> |

11. AGREEMENTS

The District has an agreement with Manalapan Township Volunteer Fire Company No. 1 for fire protection services and the use of the premises, expiring February 28, 2019. The amount of consideration for the years ended December 31, 2018 and 2017 was \$133,297 each year.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Financial Statements
December 31, 2018 and 2017

The District also has an agreement with the Englishtown Fire Department for fire protection services, with an expiration date of February 28, 2019. The amount of consideration for the years ended December 31, 2018 and 2017 was \$43,962 each year.

Both service agreements were renewed for an additional year.

12. RISK ASSESSMENT

The District is exposed to various risks of loss related to limited torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

13. SUBSEQUENT EVENTS

The District has evaluated subsequent events occurring after December 31, 2018 through the date of September 4, 2019, which is the date the financial statements were available to be issued. Based on this evaluation, the District has determined that no subsequent events require disclosure in the financial statements.

14. PRIOR PERIOD RESTATEMENT

For the implementation of GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets* that are not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, the 2017 Statement of Net Position and Governmental Funds Balance Sheet has been restated. Investment in LOSAP of \$823,843 and Net Assets Available for LOSAP of \$823,843 have been added. See Note 7 for additional information on these balances.



**MONMOUTH COUNTY, NEW JERSEY
SUPPLEMENTARY INFORMATION**

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of the District's Proportionate Share of the Net Pension Liability –
Public Employees' Retirement System (PERS)
Year Ended December 31, 2018 through 2014

| | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|---------------|---------------|---------------|---------------|---------------|
| District's proportionate of the net pension liability (PERS Local Group) | 0.0014200613% | 0.0013705924% | 0.0013932004% | 0.0013232050% | 0.0012574231% |
| District's proportionate share of the net pension liability (PERS Local Group) | \$ 279,603 | \$ 319,052 | \$ 412,626 | \$ 297,033 | \$ 235,424 |
| District's covered-employee payroll | \$ 107,760 | \$ 99,728 | \$ 94,956 | \$ 95,160 | \$ 91,276 |
| District's proportionate share of the net pension liability as a percentage of its' covered-employee payroll | 259% | 320% | 435% | 312% | 258% |

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is completed, this presentation will only include information for those years for which information is available.

Notes to Required Supplementary Information

Benefit Changes

None

Changes of Assumptions

The discount rate changed from 5.00% as of June 30, 2017 to 5.66% as of June 30, 2018.

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of the District's Contributions – Public Employees' Retirement System (PERS)
Year Ended December 31, 2018 through 2014

| | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|-----------------|-----------------|-----------------|-----------------|-----------------|
| Contractually required contribution | \$ 14,125 | \$ 12,697 | \$ 12,377 | \$ 11,376 | \$ 10,366 |
| Contributions in relation to the contractually required contribution | <u>(14,125)</u> | <u>(12,697)</u> | <u>(12,377)</u> | <u>(11,376)</u> | <u>(10,366)</u> |
| Contribution deficiency (excess) | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- |
| Percent of base wages | 7.34% - 7.50% | 7.20% - 7.34% | 7.06% - 7.20% | 6.92% - 7.06% | 6.78% - 6.92% |
| District's covered-employee payroll | \$ 107,760 | \$ 99,728 | \$ 94,956 | \$ 95,160 | \$ 91,276 |
| Contributions as a percentage of the District's covered-employee payroll | 13.11% | 12.73% | 13.03% | 11.95% | 11.36% |

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is completed, this presentation will only include information for those years for which information is available.

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual – All Governmental Fund Types
Year Ended December 31, 2018

| | Governmental Fund Type | | Total Actual Amounts | | | Budgeted Amounts | | Budgetary Variance |
|--|------------------------|--------------|----------------------|-------------------------|-------------|------------------|--------------|--------------------|
| | General Fund | Capital Fund | Budgetary Basis | Adjustments Note B | GAAP Basis | Original | Final | |
| Revenues | | | | | | | | |
| District taxes | \$1,419,262 | \$ -- | \$ 1,419,262 | \$ -- | \$1,419,262 | \$ 1,419,262 | \$ 1,419,262 | \$ -- |
| Supplemental fire services grant | 2,631 | -- | 2,631 | -- | 2,631 | -- | -- | 2,631 |
| Interest income | 2,357 | 3,634 | 5,991 | -- | 5,991 | -- | -- | 5,991 |
| Miscellaneous income | 7,375 | 35 | 7,410 | -- | 7,410 | -- | -- | 7,410 |
| Loss on disposal of fixed assets | -- | -- | -- | (12,995) ⁽²⁾ | (12,995) | -- | -- | -- |
| Fund balance utilized - unrestricted | -- | -- | -- | -- | -- | 88,852 | 88,852 | (88,852) |
| Total revenues | 1,431,625 | 3,669 | 1,435,294 | (12,995) | 1,422,299 | 1,508,114 | 1,508,114 | (72,820) |
| Transfers | | | | | | | | |
| Reserve for future capital outlays | -- | 200,000 | 200,000 | (200,000) | -- | -- | -- | 200,000 |
| Total transfers | -- | 200,000 | 200,000 | (200,000) | -- | -- | -- | 200,000 |
| Total general revenues and transfers | 1,431,625 | 203,669 | 1,635,294 | (212,995) | 1,422,299 | 1,508,114 | 1,508,114 | 127,180 |
| Expenditures | | | | | | | | |
| Operating appropriations | | | | | | | | |
| Administration | | | | | | | | |
| Election | 912 | -- | 912 | -- | 912 | 3,000 | 3,000 | 2,088 |
| Office expenses | 14,369 | -- | 14,369 | -- | 14,369 | 30,000 | 30,000 | 15,631 |
| Professional services | 71,073 | -- | 71,073 | -- | 71,073 | 75,000 | 75,000 | 3,927 |
| Travel expenses | 19,848 | -- | 19,848 | -- | 19,848 | 20,000 | 20,000 | 152 |
| Dues | 509 | -- | 509 | -- | 509 | 2,000 | 2,000 | 1,491 |
| Communication expenses | 20,148 | -- | 20,148 | -- | 20,148 | 24,000 | 24,000 | 3,852 |
| Purchase of assets not included as capital outlays | 170 | -- | 170 | -- | 170 | 7,000 | 7,000 | 6,830 |
| Contingent | -- | -- | -- | -- | -- | 2,500 | 2,500 | 2,500 |
| Total administration | 127,029 | -- | 127,029 | -- | 127,029 | 163,500 | 163,500 | 36,471 |

See Independent Auditors' Report.
The accompanying Notes to Supplementary Information are an integral part of this schedule.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual – All Governmental Fund Types
Year Ended December 31, 2018

| | Governmental Fund Type | | Total Actual Amounts | | | Budgeted Amounts | | Budgetary Variance |
|---|------------------------|--------------|----------------------|------------------------|------------|------------------|---------|--------------------|
| | General Fund | Capital Fund | Budgetary Basis | Adjustments Note B | GAAP Basis | Original | Final | |
| Operations and maintenance | | | | | | | | |
| Salaries and wages | | | | | | | | |
| Commissioners | 46,485 | -- | 46,485 | -- | 46,485 | 46,485 | 46,485 | -- |
| Secretarial | 5,106 | -- | 5,106 | -- | 5,106 | 5,106 | 5,106 | -- |
| Treasurer | 5,106 | -- | 5,106 | -- | 5,106 | 5,106 | 5,106 | -- |
| Administrator | 43,039 | -- | 43,039 | -- | 43,039 | 43,039 | 43,039 | -- |
| Maintenance manager | 9,452 | -- | 9,452 | -- | 9,452 | 9,452 | 9,452 | -- |
| House officer/drivers | -- | -- | -- | -- | -- | 75,000 | 75,000 | 75,000 |
| Training officer | 5,647 | -- | 5,647 | -- | 5,647 | 5,647 | 5,647 | -- |
| IT specialist | 12,975 | -- | 12,975 | -- | 12,975 | 12,975 | 12,975 | -- |
| Total salaries and wages | 127,810 | -- | 127,810 | -- | 127,810 | 202,810 | 202,810 | 75,000 |
| Fringe benefits | | | | | | | | |
| LOSAP | 50,880 | -- | 50,880 | -- | 50,880 | 50,880 | 50,880 | -- |
| PERS | 13,871 | -- | 13,871 | -- | 13,871 | 22,440 | 22,440 | 8,569 |
| Total fringe benefits | 64,751 | -- | 64,751 | -- | 64,751 | 73,320 | 73,320 | 8,569 |
| Contractual | | | | | | | | |
| Fire hydrant service on rentals | 24,622 | -- | 24,622 | -- | 24,622 | 29,000 | 29,000 | 4,378 |
| Contracted services provided by volunteer fire companies | 43,962 | -- | 43,962 | -- | 43,962 | 43,962 | 43,962 | -- |
| Total contractual | 68,584 | -- | 68,584 | -- | 68,584 | 72,962 | 72,962 | 4,378 |
| Other expenses | | | | | | | | |
| Promotion | 3,345 | -- | 3,345 | -- | 3,345 | 9,000 | 9,000 | 5,655 |
| Training | 3,638 | -- | 3,638 | -- | 3,638 | 6,000 | 6,000 | 2,362 |
| Insurance | 122,726 | -- | 122,726 | -- | 122,726 | 134,000 | 134,000 | 11,274 |
| Membership dues | 354 | -- | 354 | -- | 354 | 2,000 | 2,000 | 1,646 |
| Uniforms | 9,952 | -- | 9,952 | (7,792) ⁽¹⁾ | 2,160 | 30,000 | 30,000 | 20,048 |

See Independent Auditors' Report.
The accompanying Notes to Supplementary Information are an integral part of this schedule.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual – All Governmental Fund Types
Year Ended December 31, 2018

| | Governmental Fund Type | | Total Actual Amounts | | | Budgeted Amounts | | Budgetary Variance |
|--|------------------------|---------------------|----------------------|---------------------|---------------------|------------------|------------------|--------------------|
| | General Fund | Capital Fund | Budgetary Basis | Adjustments Note B | GAAP Basis | Original | Final | |
| Supplies | 7,877 | -- | 7,877 | -- | 7,877 | 20,000 | 20,000 | 12,123 |
| Travel expenses | 9,537 | -- | 9,537 | (1,310) (1) | 8,227 | 10,000 | 10,000 | 463 |
| Maintenance | 29,633 | -- | 29,633 | -- | 29,633 | 65,000 | 65,000 | 35,367 |
| Repairs | 45,336 | -- | 45,336 | -- | 45,336 | 40,000 | 40,000 | (5,336) |
| Other rental charges | 133,297 | -- | 133,297 | -- | 133,297 | 133,297 | 133,297 | -- |
| Contingent expenses | -- | -- | -- | -- | -- | 6,000 | 6,000 | 6,000 |
| Professional services | 9,219 | -- | 9,219 | -- | 9,219 | 21,000 | 21,000 | 11,781 |
| Computer expenses | 17,396 | -- | 17,396 | (5,966) (1) | 11,430 | 25,000 | 25,000 | 7,604 |
| Communication equipment | 48,131 | -- | 48,131 | (48,131) (1) | -- | 50,000 | 50,000 | 1,869 |
| Purchase of assets not included as capital outlays | 22,663 | -- | 22,663 | (5,816) (1) | 16,847 | 70,000 | 70,000 | 47,337 |
| Principal payments serial bonds | 130,000 | -- | 130,000 | (130,000) (1) | -- | 130,000 | 130,000 | -- |
| Interest on serial bonds | 44,225 | (8,651) | 35,574 | (1,238) (1) | 34,336 | 44,225 | 44,225 | 8,651 |
| Pension expense, net | -- | -- | -- | 6,865 (1) | 6,865 | -- | -- | -- |
| Depreciation expense | -- | -- | -- | 239,761 (1) | 239,761 | -- | -- | -- |
| Total other expenses | <u>637,329</u> | <u>(8,651)</u> | <u>628,678</u> | <u>46,373</u> | <u>675,051</u> | <u>795,522</u> | <u>795,522</u> | <u>166,844</u> |
| Total operations and maintenance | <u>898,474</u> | <u>(8,651)</u> | <u>889,823</u> | <u>46,373</u> | <u>936,196</u> | <u>1,144,614</u> | <u>1,144,614</u> | <u>254,791</u> |
| Total operating appropriations | <u>1,025,503</u> | <u>(8,651)</u> | <u>1,016,852</u> | <u>46,373</u> | <u>1,063,225</u> | <u>1,308,114</u> | <u>1,308,114</u> | <u>291,262</u> |
| Capital appropriations | | | | | | | | |
| Reserve for future capital outlays | <u>200,000</u> | <u>--</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> | <u>200,000</u> | <u>200,000</u> | <u>--</u> |
| Total capital appropriations | <u>200,000</u> | <u>--</u> | <u>200,000</u> | <u>(200,000)</u> | <u>--</u> | <u>200,000</u> | <u>200,000</u> | <u>--</u> |
| Total expenditures | <u>1,225,503</u> | <u>(8,651)</u> | <u>1,216,852</u> | <u>(153,627)</u> | <u>1,063,225</u> | <u>1,508,114</u> | <u>1,508,114</u> | <u>291,262</u> |
| Excess of revenues over expenditures | 206,122 | 212,320 | 418,442 | (418,442) | -- | \$ -- | \$ -- | \$ 418,442 |
| Changes in net position | -- | -- | -- | 359,074 | 359,074 | | | |
| Fund balances/net position - beginning of the year | 540,717 | 984,708 | 1,525,425 | 2,150,526 (3) | 3,675,951 | | | |
| Fund balances, end of the year | <u>\$ 746,839</u> | <u>\$ 1,197,028</u> | <u>\$ 1,943,867</u> | <u>\$ 2,091,158</u> | <u>\$ 4,035,025</u> | | | |

See Independent Auditors' Report.
The accompanying Notes to Supplementary Information are an integral part of this schedule.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Supplementary Information
Year Ended December 31, 2018

A. BUDGETARY BASIS OF ACCOUNTING

There are no substantial differences between the District's budgetary basis of accounting and the fund basis of accounting described below.

The modified accrual basis of accounting is used for measuring financial position and operating results of all governmental fund types, expendable trust funds, and agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recognized in the accounting period in which the fund liability is incurred, except for principal and interest on general long-term debt which are recorded when due.

Ad Valorem (Property) Taxes are susceptible to accrual as under New Jersey State Statute a municipality is required to remit to its fire districts the entire balance of taxes in the amount voted upon or certified prior to the end of the year. The District records the entire approved tax levy as revenue (accrued) at the start of the fiscal year since the revenue is both measurable and available. The District is entitled to receive monies under the established payment schedule, and the unpaid amount is considered to be an "accounts receivable".

B. BUDGETARY TO GAAP RECONCILIATION

An explanation of the differences between budgetary inflows and outflows and revenues and expenditures determined in accordance with generally accepted accounting principles in the United States of America follows:

| | <u>Change In Fund Balance</u> |
|--|---------------------------------------|
| (1) Encumbrances for equipment and vehicle purchases are reported as expenses in the year the orders are placed for budgetary purposes. For GAAP purposes, the equipment and vehicle purchases are capitalized in the year received. | \$ 69,015 |
| Principal debt payments are reported as budgetary expenditures in the year payment is made. For GAAP purposes, debt payments are not expenses but are applied toward the reduction of debt. | 130,000 |
| Accrued interest is not an expense for budgetary purposes. For GAAP purposes, it is a liability and an expense. | 1,238 |
| For GAAP purposes, pension expense – net or the change in the net pension liability and the changes in deferred outflows/inflows of resources related to pension are charged to expense. For budgetary purposes, pension expense – net is expenditure when made. | (6,865) |

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Notes to Supplementary Information
Year Ended December 31, 2018

| | |
|--|----------------------------|
| Depreciation expense is not recorded on the budgetary basis of accounting. For GAAP purposes, capitalized assets are depreciated on a straight line basis over their respective useful lives. | <u>(239,761)</u> |
| Net increase in fund balance – budget to GAAP. | 46,373 |
| (2) Loss on disposition of fixed asset is not recorded on the budgetary basis of accounting. For GAAP purposes, disposal loss is recorded as deduction of current year revenues. | (12,995) |
| (3) The amount reported as “fund balance” on the budgetary basis of accounting derives from the basis of accounting used in preparing the District’s budget. (See Note A for a description of the District’s budgetary accounting method.) This amount differs from the fund balance reported in the statement of revenues, expenditures, and changes in fund balances because of the cumulative effect of transactions such as those described above. | <u>2,150,526</u> |
| | <u><u>\$ 2,091,158</u></u> |

C. BUDGET CANCELLATION

Regulations allow the District to cancel unexpended appropriations before year end by resolution. During the year ended December 31, 2018, the District canceled no appropriations resulting in a reservation of fund balance as follows:

| | |
|----------------------|--------------------------|
| Adopted Budget | \$ 1,508,114 |
| Expenditures | <u>1,216,852</u> |
| Favorable Variance | 291,262 |
| Canceled | <u>--</u> |
| Fund Balance Reserve | <u><u>\$ 291,262</u></u> |

See Independent Auditors’ Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Improvement Authorizations – Capital Fund
Year Ended December 31, 2018

| Purpose | Authorized Appropriation | | Balance | 2018 | 2018 | 2018 | Balance |
|------------------|---------------------------------|---------------|------------------------|----------------------|---------------------|------------------|--------------------------|
| | Date | Amount | January 1, 2018 | Authorization | Expenditures | Transfers | December 31, 2018 |
| Utility building | 12/16/13 | \$ 425,000 | \$ 46,433 | \$ -- | \$ -- | \$ -- | \$ 46,433 |
| Opticom system | 12/16/13 | 55,000 | 125,000 | -- | -- | -- | 125,000 |
| Rescue truck | 02/23/15 | 850,000 | 1,982 | -- | -- | -- | 1,982 |
| | | | <u>\$ 173,415</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ 173,415</u> |

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Improvement Authorizations – Capital Fund
Year Ended December 31, 2017

| Purpose | Authorized Appropriation | | Balance | 2017 | 2017 | 2017 | Balance |
|------------------|---------------------------------|---------------|------------------------|----------------------|---------------------|------------------|--------------------------|
| | Date | Amount | January 1, 2017 | Authorization | Expenditures | Transfers | December 31, 2017 |
| Utility building | 12/16/13 | \$ 425,000 | \$ 46,433 | \$ -- | \$ -- | \$ -- | \$ 46,433 |
| Opticom system | 12/16/13 | 55,000 | 125,000 | -- | -- | -- | 125,000 |
| Rescue truck | 02/23/15 | 850,000 | 430,880 | -- | (428,898) | -- | 1,982 |
| | | | <u>\$ 602,313</u> | <u>\$ --</u> | <u>\$ (428,898)</u> | <u>\$ --</u> | <u>\$ 173,415</u> |

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Deferred Charges to Future Taxation – Capital Fund
Year Ended December 31, 2018

| <u>Purpose</u> | <u>Balance January 1, 2018</u> | <u>2018 Authorizations</u> | <u>Paid by 2018 Budget Appropriation</u> | <u>2018 Bond Issued</u> | <u>Balance December 31, 2018</u> |
|--|--|--------------------------------|--|---------------------------------|--|
| Unfunded | | | | | |
| Rescue truck | \$ 75,000 | \$ -- | \$ -- | \$ -- | \$ 75,000 |
| Funded | | | | | |
| 2010 serial bond - pierce quantum pumper | 210,000 | -- | (70,000) | -- | 140,000 |
| 2017 serial bond - rescue truck | <u>775,000</u> | <u>--</u> | <u>(60,000)</u> | <u>--</u> | <u>715,000</u> |
| | <u>\$ 1,060,000</u> | <u>\$ --</u> | <u>\$ (130,000)</u> | <u>\$ --</u> | <u>\$ 930,000</u> |

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Deferred Charges to Future Taxation – Capital Fund
Year Ended December 31, 2017

| <u>Purpose</u> | <u>January 1, 2017</u> | <u>2017 Authorizations</u> | <u>2017 Budget Appropriation</u> | <u>Bond Issued</u> | <u>December 31, 2017</u> |
|--|----------------------------|--------------------------------|--------------------------------------|------------------------|------------------------------|
| Unfunded | | | | | |
| Rescue truck | \$ 850,000 | \$ -- | \$ -- | \$ (775,000) | \$ 75,000 |
| Funded | | | | | |
| 2010 serial bond - pierce quantum pumper | 280,000 | -- | (70,000) | -- | 210,000 |
| 2017 serial bond - rescue truck | <u> --</u> | <u> --</u> | <u> --</u> | <u>775,000</u> | <u>775,000</u> |
| | <u>\$ 1,130,000</u> | <u>\$ --</u> | <u>\$ (70,000)</u> | <u>\$ --</u> | <u>\$ 1,060,000</u> |

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Statistical Information
Years Ended December 31, 2018 and 2017

Property Tax Levies

The following is a tabulation of districts assessed valuations, tax levies, and property tax rates per \$100 of assessed valuation for the current and preceding ten (10) years:

| <u>Fiscal Year</u> | <u>Assessed Valuations</u> | <u>Total Tax Levy</u> | <u>Property Tax Rates</u> |
|--------------------|----------------------------|-----------------------|---------------------------|
| 2008 | \$ 2,302,335,538 | \$ 888,318 | \$ 0.039 |
| 2009 | 2,398,269,561 | 974,614 | 0.041 |
| 2010 | 2,153,434,420 | 1,010,396 | 0.047 |
| 2011 | 2,202,940,369 | 1,032,482 | 0.047 |
| 2012 | 2,248,545,700 | 1,057,156 | 0.047 |
| 2013 | 2,288,997,500 | 1,076,763 | 0.047 |
| 2014 | 2,330,387,076 | 1,160,042 | 0.050 |
| 2015 | 2,473,218,050 | 1,250,930 | 0.051 |
| 2016 | 2,535,589,460 | 1,260,240 | 0.050 |
| 2017 | 2,580,775,900 | 1,381,289 | 0.054 |
| 2018 | 2,703,435,000 | 1,419,262 | 0.053 |

General Fund – Fund Balance before Current Year Appropriation Reserves

| <u>Fiscal Year Ended</u> | <u>End of Fiscal Year</u> | <u>Utilization in Subsequent Budget</u> |
|--------------------------|---------------------------|---|
| December 31, 2008 | \$ 471,604 | \$ 146,128 |
| December 31, 2009 | 475,829 | 230,714 |
| December 31, 2010 | 425,804 | 245,975 |
| December 31, 2011 | 398,152 | 255,180 |
| December 31, 2012 | 338,970 | 261,881 |
| December 31, 2013 | 228,223 | 197,989 |
| December 31, 2014 | 225,212 | 160,000 |
| December 31, 2015 | 200,272 | 139,840 |
| December 31, 2016 | 148,009 | 99,278 |
| December 31, 2017 | 257,008 | 88,852 |
| December 31, 2018 | 455,577 | 101,067 |

Capital Fund – Fund Balance

| <u>Fiscal Year Ended</u> | <u>End of Fiscal Year</u> | <u>Utilization in Subsequent Budget</u> |
|--------------------------|---------------------------|---|
| December 31, 2008 | \$ 201,517 | \$ -- |
| December 31, 2009 | 250,902 | -- |
| December 31, 2010 | 320,043 | 125,000 |
| December 31, 2011 | 262,802 | -- |
| December 31, 2012 | 329,302 | -- |
| December 31, 2013 | 520,075 | 517,000 |
| December 31, 2014 | 193,492 | -- |
| December 31, 2015 | 479,167 | -- |
| December 31, 2016 | 781,448 | -- |
| December 31, 2017 | 984,708 | -- |
| December 31, 2018 | 1,197,028 | 100,000 |

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Roster of Officials
Years Ended December 31, 2018 and 2017

| <u>Board of Commissioners</u> | <u>Position</u> | <u>Amount of Surety Bond</u> | <u>Term Expiration</u> |
|-------------------------------|---------------------|----------------------------------|------------------------|
| Richard W. Hogan | Chairperson | \$ 50,000* | 2020 |
| Patrick Flannery | Vice Chairperson | 50,000* | 2022 |
| Timothy D. Kirkland | Treasurer | 50,000* | 2021 |
| Joseph F. Spevak | Secretary | 50,000* | 2021 |
| Richard Primiano | Assistant Secretary | 50,000* | 2022 |

Other Officials

Joseph Youssouf Board Attorney

* Blanket Bond Coverage

Surety Company

First Responder Joint Insurance Fund

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Comments and Recommendations
Years Ended December 31, 2018 and 2017

Scope of Examination and Conditions of Records

Our examination covered the funds of the Board of Fire Commissioners, Township of Manalapan Fire District No. 2 handled by the Treasurer.

The financial records were maintained in good condition.

Minutes of Board meetings were properly maintained by the Recording Secretary.

Cash in Banks

The balances in banks at December 31, 2018 were reconciled with statements issued by the depositories.

Our examination revealed that the Fire District maintains its investments in certificates of deposit.

Examination of Claims

Claims paid during the period under review were examined on a test basis to determine that they are submitted on Board vouchers, itemized, signed by the officials as to approval for payment, allocated to the proper accounts, and charged to the proper fiscal period, and in agreement with bill list set forth in the approved minutes of the Board.

The District's five (5) Commissioners receive a fee for meeting attendance during the year.

Contracts and Agreements Required to be Advertised per N.J.S. 40A:11-4

N.J.S. 40A:11-4 states, "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding the bid threshold of \$17,500 except by contract or agreement". Furthermore, contracting units now have a quotation threshold of \$2,625.

The members of the Township of Manalapan Fire District No. 2 have the responsibility of determining whether any contract or agreement might result in violation of the statute and, when necessary, the Board Attorney's opinion should be sought before a commitment is made.

The results of our examination indicated one individual payment, contract or agreement was made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where advertising for bids in accordance with provisions of N.J.S.A. 40A:11-21 was not required as it was a state contract purchase.

Miscellaneous

An exit conference was held in accordance with the generally accepted governmental auditing standards in the United States of America.

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Comments and Recommendations
Years Ended December 31, 2018 and 2017

Acknowledgment

During the course of the audit, we received the cooperation of the officials of the Fire District, and we appreciate the courtesies extended to us.

Recommendations

None

Prior Year Comments

None

The problems and weaknesses noted in our review were not of such magnitude that they would affect our ability to express an opinion on the financial statements taken as a whole.

Respectfully submitted,

William Smith + Brown, PC

September 4, 2019

See Independent Auditors' Report.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Findings and Recommendations
Years Ended December 31, 2018 and 2017

Schedule of Financial Statement Findings

This section identifies the material weaknesses and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards* and with audit requirements as prescribed by the Bureau of Authority Regulations, Division of Local Government Services, Department of Community Affairs, State of New Jersey.

Material Weaknesses

None reported.

Township of Manalapan Fire District No. 2
Monmouth County, New Jersey
Schedule of Prior Year Findings and Recommendations
Years Ended December 31, 2018 and 2017

Schedule of Prior Year Financial Statement Findings

This section identifies the status of prior year findings related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

Material Weaknesses

None reported.

See Independent Auditors' Report.